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SUBJECT: Request for Classification Review of Article by Paul Henze	
1. In compliance with your request of 17 September the attached article titled "To Reagan: Don't Blow it in	, we have reviewed
	ene nom of Africa.
3. Only the analysts following the day-to-day traff	fic on the area
would be able to judge the degree of damage done by this identify the reports involved. We suggest that this article persons current on the situation, specifically the area decoded and NFAC.	revelation and ale be reviewed by
Attachment: Article titled "Te Reagan: Don't Blow it in the Horn of Africa"	

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THE CHRISTIAN SCIENCE MONITOR 3 April 1981

To Reagan: don't blow it in the Horn of Africa

By Paul B. Henze

The Reagan administration has been too busy with other crises to pay much attention to the Horn of Africa. This is just as well, for rushing to deliver arms to Somalia in its conflict with Ethiopia will neither promote peace in the region nor restore the US position there. Reagan policy-makers should take a new look at the Horn and develop a comprehensive approach that serves both local and free world interests.

In the wake of Iranian and Afghan events, President Carter felt compelled to do semething. His aides who had had experience in the Horn kept arguing against mulitary assistance for Somali President Siad. Intelligence reports confirmed continued Somali military operations in the Ogaden descrite Siad's denials.

By the berlining of the current year, however, they Ethiopians succeeded in pushing most Somali regulars back across the border. In its final move on the Horn, the Carler administration advised Congress that, since he mall troops were no longer fighting on Ethiopian territory, manuary aid to Souraha could now begin.

This was specious reasoning and dishonest intellparious straights. Somalia still supplies arms to mentila force, in Ethiopia and diverts fixed and medicine to them from supplies which the US and the UN send for refugees. Somali propagandists and political officers are still preaching a new offensive against Ethiopia and are trying to convince their now keptical people that American aid will enable them to win.

In Somalia itself, Siad has never disbanded the Soviet-style police state the Russians built for him. The country, poor in resources, is close to economic collapse. What little productivity there is goes to support the guar-illa war in Ethiopia. Most of the Somali tribesmen Siad has been "liberating" in the Ognden are now crammed into squalid camps where children succumb to disease and the men are pressed into inflitary service. This ghastly refugee mess threatens to become a Palestinian style obstacle to any permanent settlement in the Horn.

While the Russians have provided most of the arms with which both sides are fighting, it is the US which pays most of the cost of the refugees. Few Americans realize that the Carter administration spent nearly \$100 million on refugees in the Horn in fiscal 1980. Current spending may be at an even higher rate. It is lunacy for the US government, in the name of misguided humand-tarianism, to go on helping these people while shirking political initiatives that could climinate the cause of the strife and return the refugees to their home territory.

Both Ethiopia and Somalia provide appalling exam-

ples of the price countries can pay for the Soviet embrace. Somali aggression against Ethiopia, launched with Soviet supplied arms and carried out by solders and guerrillas trained for years by Russian and Coban advisers, is at the root of current problems in the Horn. The fact that the Russians rushed 52 billion worth of arms and 20,000 Cubans into Ethiopia in the winter of 1977-78 to blunt the Somali offensive does not legislarize Somali claims or transform the Somali assault on Ethiopia, which has been continued ever since, into a genuine liberation struggle.

Nor has the fact that Siad broke with the Soviets changed him into a democrat or turned his Somali socialist system into a free pluralist society. The military and financial aid which Sadat, the Saudis, and some other Arabs (as well as the Shah of Iran until ais fall) gave to Siad was shortsighted. It prolonged strife which enabled the Soviets to consolidate their position in Ethiopia.

Soviet preference for Ethiopia over Somalia is not surprising. With 35 million people (upainst Somalia's 3.5 million) and varied resources. Ethiopia is the most important country in the floor flor years, when they ad no foothold in Ethiopia, the florists supplied arms to the Eritreans; some of their cheets are still doing to. Continued conflict in Eritrea and with Somalia serves General purposes but no one class. It looks the Ethiopian revolutionary leadership into dependence on Russian arms.

A US approach to the Hern centered on the weakest and most iroublesome country there makes no sense. The two most responsible countries in the region – Kenya and Sudan – found the Carter administration's preoccupation with Somalia shortsighted. They were appalled at Henry Kissinger's call for an even warmer embrace of Siad and are thankful that the Reagan administration has so far not followed his advice. The Sudanese have been fireless in trying to reduce the conflict in thrities. The Kenyans have kept up dialogue with Ethiopiau leaders and are ready to help the US explore outler relations.

This will not be easy and should involve no compromise of basic American principles. The US never opposed the Ethiopian revolution. We, like most of the rest of the world, condemned revolutionary excesses. The military leadership has moderated its approach to its own people—the Red Terror is past—but vicious thetoric against American and all Western values continues.

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The media in Ethiopia are devoid of news of Poland and Afghanistan, as well as of America and Europe, but the daily praise of the Soviet Urdon knows no bounds. This is peculiar in a country that claims to be nonaligated.

But a mature world power should respond not to rictoric, but to actions. The Ethiopian leadership has taken several steps in recent months to demonstrate readiness to revive US and Western ties. No one who spends a few days in the country and talks with a cross-section of people can have any doubt about the persistent pro-Western orientation of Ethiopiaos. Their revolution and its aftermath have been a trying time for them. It has laid the basis for broad economic development, but the Russians have nothing to offer the country in this respect.

The Somali people, for their part, as talented as any in Africa, certainly deserve better than they have received from their leadership over the past decade. There are signs that patience with Sind is wearing thin.

There are opportunities for the Reagan administration in the Horn. It should make an effort to explore them.

Paul B. Henze served four years in the National Security Council staff in the Carter administration. If He recently returned from several weeks in the Horn of Africa.

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17 September 1981

	rok: Thomas White, DDA/ISS	
FROM	office of General Counsel	
SUBJECT	Request for Classification Review of Article by - Paul Henze	
Africa" as	ned please find a copy of an article by entitled "To Reagan: Don't Blow It In the Horn of well as a copy of a memorandum on the subject which won Strong.	eh I
ask that yo provide me	ou conduct a classification review of the article a with the results of that review.] I nd
browlde we	ou conduct a classification review of the article a with the results of that review. you for your assistance.] I nd

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OGC 81-07973

17 September 1981

MEMORANDUM FOR:

Lavon B. Strong, Chairman

Publications Review Board

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FROM

Office of General Counsel

SUBJECT

Four Articles by Paul Henze

This will confirm our conversation of September 11,	1981
regarding the four articles written by	ລາເໄ
Henze. The article "Turkey Pulling Itself Together" (Chi	ristian
Science Monitor, August 13, 1981) which originally brough	nt Mr.
Henze to your attention did not trouble me. It seems to	be based
on public information	
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Of the other three articles, "Put the U.S. Back in Government Information" (Monitor, July 2, 1981); "To Reagan: Don't Blow It in the Horn of Africa" (Monitor, April 3, 1981) and, "Ataturk's Centry" (Monitor, May 10, 1981), the only one which troubles me is the "To Reagan" article; the others seem simply to be commentary on foreign affairs. I draw your attention particularly to paragraphs three and four of this article: they discuss intelligence and appear to be based on intelligence information. In order to determine how to proceed, I am requesting Tom White to undertake a classification review.

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